

# OJJDP's Enforcing Underage Drinking Laws Program



## EUDL State/U.S. Territory Coordinators' Meeting

**10th Annual National Leadership Conference**

**August 20, 2008**

**9:00 – 10:00 a.m. Sign In & Networking**

**10:00 a.m. – 5:00 p.m. EUDL Meeting**

# Welcome and Introductions



**Nashville, Tennessee**

# Enforcing the Underage Drinking Laws (EUDL) Grant Programs



## Meeting Overview and EUDL Framework

Sharie Cantelon, Demonstration Programs Division, OJJDP

# Enforcing the Underage Drinking Laws (EUDL) Block Grant Program



Update on Block Grant Administration Requirements

Scott Pestridge, State Relations Assistance Division, OJJDP

# Enforcing the Underage Drinking Laws (EUDL) Block Grant Program



# EUDL Block Grant Program Overview

- **EUDL Background**
- **EUDL Administrative Requirements**
  - Data Collection: (DC-TAT)
  - Reporting Requirements
  - Administrative Odds and Ends
- **Adherence to JJDP Core Requirements**

# Enforcing the Underage Drinking Laws (EUDL)

- **EUDL supports and enhances efforts by states and local jurisdictions to prohibit the sale of alcoholic beverages to minors and the purchase and consumption of alcoholic beverages by minors. (Minors are defined as individuals under 21 years of age.)**

# EUDL Funding History

- **EUDL (formerly called the “Combating Underage Drinking Laws Program”) was established in FY 1998.**
- **Congress has appropriated \$25 million annually to OJJDP to support block and discretionary EUDL programming efforts.**
- **Annual allocations to states under the block grant have varied from \$350,000 to \$360,000.**

# EUDL Activity Areas

- **Statewide task forces of state and local law enforcement and prosecutorial agencies to target establishments suspected of a pattern of violations of state laws governing the sale and consumption of alcohol by minors**

## EUDL Activity Areas (Cont.)

- **Public advertising programs to educate establishments about statutory prohibitions and sanctions**
- **Innovative programs to prevent and combat underage drinking**

# EUDL Program at-a-Glance

- **The award has a 2-year project and budget period.**
- **States may use up to 5 percent of award for planning and administration.**
- **If the Designated State Agency (DSA) for EUDL is different from DSA for Title II, the EUDL DSA shall collaborate with that agency to facilitate coordinated planning.**

# EUDL Program at-a-Glance (Cont.)

- **Beginning with the FY 2005 EUDL award, grantees are required to collect and report data that measure the results of the program(s) implemented with this grant.**

## Reporting Requirements (via GMS)

- **Quarterly Financial Status Reports (FSR)**
  - 1/1- 3/31 (due 5/15)
  - 4/1- 6/30 (due 8/15)
  - 7/1 - 9/30 (due 11/15)
  - 10/1- 12/31 (due 2/15)
- **Semi-Annual Performance Report (DC-TAT Report)**
  - 1/1 - 6/30 (due 7/30)
  - 7/1 - 12/31 (due 1/30)
- **GMS Contact is Al Roddy, GMS Consultant Expert**
  - Phone: (202) 616-4506 or E-mail: [al.rodny@usdoj.gov](mailto:al.rodny@usdoj.gov)

## Administrative Requirements Regarding EUDL

- **If Designated State Agency (DSA) for EUDL is different than DSA for Title II, the EUDL DSA shall collaborate with that agency to facilitate coordinated planning**
- **Similarly, the Juvenile Justice Specialist (with Title II DSA) should be making efforts to include the EUDL DSA. This is being reinforced by OJJDP's State Relations and Assistance Division while on-site in respective states**

# Administrative Requirements Regarding EUDL

- **New Policy Regarding Grant Extension Requests**
  - As always, Grant Extension Requests need to be received by OJJDP no less than 45 days prior to the award end date (via the GAN module in GMS)
  - If a GAN is received within 30 days of the award end date, approval from Administrator is needed (and will require stronger justification for approval)

## Adherence to JJDP Core Requirements

- **The FY 2007 EUDL Block Grant Award Notice contains the following new Special Condition:**

“The recipient agrees that no part of these grant funds shall be used in any manner that would result in a state's ineligibility to receive any portion of its OJJDP formula grant funding, thereby jeopardizing the overall federal funding stream to protect juveniles in that state.”

# Four Core Requirements

- ✓ Deinstitutionalization of Status Offenders  
Section 223(a)(11)
- ✓ Sight and Sound Separation  
Section 223(a)(12)
- ✓ Jail Removal Section 223(a)(13)
- ✓ Disproportionate Minority Contact Section 223(a)(22)

# Core Requirement 1:



## Deinstitutionalization of Status Offenders

*Juveniles who are charged with or who have committed an offense that would not be criminal if committed by an adult shall not be placed in secure detention facilities or secure correctional facilities.*

## Core Requirement 2:



### Separation of Youth from Adults

*Juveniles alleged to be or found to be delinquent, status offenders, and nonoffenders will not be detained or confined in any institution in which they have contact with adult inmates.*

# Core Requirement 3:



## Jail Removal

*Provide that no juvenile will be detained or confined in any jail or lockup for adults except juveniles who are accused of non-status offenses and who are detained in such jail or lockup for a period not to exceed 6 hours.*

## Contact Information

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# Enforcing the Underage Drinking Laws (EUDL) Block Grant Program



Update on Performance Measures

Janet Chiancone, Office of Policy Development, OJJDP

# EUDL Block Grant Performance Measures and Research Update



**Janet Chiancone,  
Research Coordinator, OJJDP**

# Objectives

- **Provide an update on performance measures data and any new DCTAT updates**
- **Hand out “EUDL State Performance Measures Reports”**
- **Provide an update on the Evaluation of the EUDL Community Trials Project**

# EUDL Performance Measures Team

- **Kelesha Nevers**  
([knevers@csrincorporated.com](mailto:knevers@csrincorporated.com))
- **Ursula Murdaugh**  
([umurdaugh@csrincorporated.com](mailto:umurdaugh@csrincorporated.com))

# The Importance of Performance Measures

- **Strengthen accountability**
- **Enhance decision-making (assist governments and communities in determining effective resource use)**
- **Improve customer service**
- **Support strategic planning and goal setting**
- **Support program sustainability efforts**

# The DCTAT

- **Data Collection and Technical Assistance Tool (DCTAT)**
- **EUDL Block Grantees began using OJJDP's online reporting tool (DCTAT) to report performance measures data on grant activities**
- **DCTAT differs from OJP's GMS System**
- **Reporting began in December 2006**

# EUDL Performance Results

# Limitations

- **Aggregated data may not reflect any individual state**
- **We still have some missing data, so findings may not represent the true picture of the EUDL block grant program**
- **This is a preview only, and can help us identify areas to improve**
- **Your feedback is very welcome.**

# Congratulations!

- **96% of grantees completed their data entry for the reporting period ending Dec. 31, 2007 (49 of 51 active grantees)**
- **98% entered at least some information into the DCTAT (only 1 did not enter data)**

# Data entered represent...

- **\$21 million dollars in EUDL grant funding**
  - \$15 million (72.8%) allocated to law enforcement activities—represents 368 subgrants
  - \$3 million to Coalitions (14.2%)—represents 67 subgrants
  - \$3 million to Media Campaigns (13.0%)--represents 72 subgrants

# During the six month reporting period...

- **98,119 youth were involved in task force or coalition activities**
- **4,268 agencies involved in task force or coalition activities**
- **1,187 task forces or coalitions were created as a result of EUDL funding**

# Also....

- **There were 9,775 Earned Media Coverage Episodes**
- **230 policies were changed during reporting period**

# And...

- **62% of EUDL subgrantees report implementing evidence-based strategies**
- **This represents 316 subgrants (of a total 507 subgrantees reporting)**

# State Performance Measures Reports

- **Report includes your State information, as well as the aggregate National information**
- **Take some time to review, and please let us know your thoughts – format, content, is there information missing we should add?**
- **Email input to [ojjdp-dctat@csrincorporated.com](mailto:ojjdp-dctat@csrincorporated.com)**

# For performance measures assistance...

- **Please attend the State Coordinator DCTAT Technical Assistance Session (Thurs Aug 21, from 11:30 am-12:30 pm)**
- **Talk to us about setting up individualized DCTAT assistance when you return home (via telephone)**

# For Assistance anytime...

**Contact the:**

**DCTAT-TA Team**

**CSR, Incorporated**

- **1-866-487-0512**
- **[ojjdp-dctat@csrincorporated.com](mailto:ojjdp-dctat@csrincorporated.com)**

# EUDL Research and Evaluation Activities

## **National Efforts**

- National Evaluation of EUDL (FY 98 – FY 2002 appropriations)
- Evaluation of EUDL Randomized Community Trial (FY 2003 discretionary appropriation)
- Evaluation of EUDL Rural Community Trial (FY 2004 & 2005 discretionary appropriation)
- Evaluation of EUDL Air Force Initiative (FY 2006 discretionary appropriation)

## **Many State Efforts**

# National Evaluation

(FY 98 – FY 2002 appropriations)

- Conducted by Wake Forest University School of Medicine
- Website:  
<http://www.phsapps.wfubmc.edu/eudl2/index.cfm>
  - Published Papers on Topics Related to Underage Drinking
    - Parents' Role in UAD
    - Use of Alcohol and Sexual Victimization of Teens
    - Types of Underage Drinkers
    - Statistical and Research Methods
    - And others...
  - Reports on Evaluation Methods and Results
  - Case Studies on Best Practices

# Randomized Community Trial

(FY 2003 discretionary appropriation)

- Conducted by Wake Forest University School of Medicine
- Approach: Implementation of best practices (compliance checks, policy, DUI enforcement, enforcement focused on social availability)
- Five States Participated: CA, CT, FL, MO, NY
- Intervention Completed; Data Analysis and Reporting in Final Stages (Evaluation ends in 2009)
- Website: <http://www.phsapps.wfubmc.edu/eudl2/index.cfm>  
-- (Click on “Community Trial”)
- NLC Presentation: *Program Definition for Environmental Prevention: Lessons from the Enforcing Underage Drinking Laws Community Trial* – Thursday, August 21, 2:00-3:30

# Rural Community Trial

(FY 2004 & 2005 discretionary appropriation)

- Conducted by Prevention Research Center/PIRE (funded by NIAAA)
- Approach: Implementation of best practices (compliance checks, enforcement focused on social availability, impaired driving enforcement, policy and environmental strategies in schools)
- Four States participate in the 2004 grant award programs (IL, NV, NM, PA) and three States in 2005 (CA, OR, WA)—all 7 are participating in the evaluation
- Evaluation lasts through 2010 (estimated)

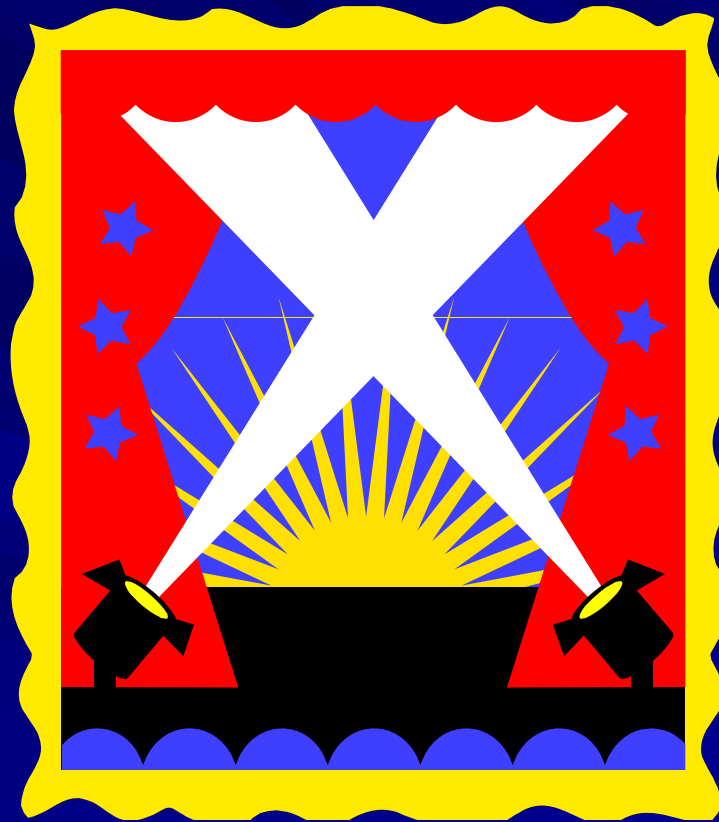
# EUDL Air Force Initiative Evaluation

(FY 2006 discretionary appropriation)

- Conducted by ICF International/Caliber (funded by NIAAA)
- Approach: Implementation of best practices (compliance checks, enforcement focused on social availability, impaired driving enforcement and policy)
- Four States are currently participating (AZ, CA, HI, MT)—all are participating in the evaluation
- Implementation scheduled to end in 2009; Evaluation has just started.

Thank you!

# Juvenile Justice Spotlight



**Scott Pestridge, State Relations Assistance Division, OJJDP**  
**Sandy Rempe, JJ Specialist, Missouri**  
**Jason Carlson, JJ Specialist, West Virginia**

# EUDL State Coordinator Spotlight



**Fred Zwonechek, Nebraska**  
**Kathy Bartosz, Nevada**  
**Dawn Thomas, Ohio**

# NEVADA

1. NO STATE LEVEL CONTROL AGENCY
2. LOCALLY CONTROLLED TAKES LONGER, BUT –
  - LOCAL OWNERSHIP AND
  - LOCAL COLLABORATION

# ENFORCEMENT PRACTICES

- 1998 - ZERO ALCOHOL SALE TO MINORS OPERATIONS. 2007 – 95% OF STORES NOW IN AREAS GETTING CHECKED
- 45% USE SHOULDER TAPS
- GAMING CONTROL ON BOARD
- STATE PARK RANGERS ON BOARD
- EUDL OPERATIONS DATA BASE
- SEVEN PIRE EUDL OPERATION TRAININGS – POST CERTIFIED

# POLICY CHANGE

- BAN VAPORIZED ALCOHOL- 2003
- STATE SOCIAL HOST LAW-2005
- MANDATORY SERVER TRAINING -2007
- 1ST LOCAL SOCIAL HOST ORD. – 2008
- LOCAL GRADUATED SANCTIONS FOR COMPLIANCE CHECK OFFENDERS – 2008
- COMING SOON – CHANGE ON ALCOPOP TAX
- BOULDER CITY – PILOT SITE FOR LOCAL ORDINANCE CHANGE

# VOLUNTEER COMMUNITY PANELS TAKING OFF!

- STATUS OFFENDERS REFERRED, NOT CITED
- PANEL ENACTS CONSEQUENCES
- PROS:
  - MORE ENFORCEMENT ACTION TAKEN
  - COMMUNITY “OWNS” THE PROBLEM AND SOLUTION –FEEL IN CONTROL AGAIN
  - CONSEQUENCES INDIVIDUALIZED
  - VERY EASY TO DO!! COSTS NOTHING!!

# ATHLETIC POLICY STATEWIDE – EVERY DISTRICT

- **1<sup>ST</sup> OFFENSE – 2 WEEK SUSPENSION, EDUCATION AND RESTITUTION**
- **2<sup>ND</sup> OFFENSE – MANDATORY ATOD EVALUATION, MUST FOLLOW RECOMMENDATIONS**
- **3<sup>RD</sup> OFFENSE – BANNED FROM HIGH SCHOOL ATHLETICS**

# RURAL DISCRETIONARY PROJECT – SUSTAINING EFFORTS

## LOCAL PREVENTION COALITIONS WITH SPF-SIG GRANTS ADOPTED EUDL:

- STATEWIDE PARTNERSHIP OF COMMUNITY COALITIONS IS EUDL ADVISORY BOARD
- FOCUS ON POLICY CHANGE
- SUPPORT OF LAW ENFORCEMENT
- EXTENSIVE DATA COLLECTION AND EVALUATION

# CONTACT

**KATHY BARTOSZ**

**BARTOSZ4@SBCGLOBAL.NET**



# Ohio's Enforcing Underage Drinking Laws Initiative

# Ohio's Historical Focus

- **1998 State Task Force completed needs assessment**
- **Ohio is a “Social Host” state**
- **Determined most underage drinking strategies are focused on youth and youth behavior**
- **Identified teen house parties as a challenge to enforcement officers and communities**
- **Some teens get alcohol from friend's parents**





2002 ODADAS Exemplary  
Prevention Award

2001 CSAP Promising Prevention  
Program Award

A program of:





# Campaign Objectives



- Educate parents about the health and safety risks of serving alcohol to teens
- Increase awareness of and compliance with Ohio's Underage Drinking Laws
- Target key times of the year: prom, graduation, homecomings, holidays



# Collaboration

- **ODADAS**
- **EUDL Task Force**
- **Drug-Free Action Alliance (program's home)**
  - Ohio Center for Coalition Excellence
  - Statewide Prevention Coalition Association (SPCA)
    - Majority of grantees are member coalitions
    - Many new coalitions formed as a result of the project
  - Ohio College Initiative to Reduce High Risk Drinking



# Since its inception . . .

- **Relationships forged between law enforcement & prevention advocates.**
- **Each year, more communities are implementing the program**
- **Recognition factor: Second only to MADD and above DARE**
  - Note: campaign slogan can be a stand-alone message!
- **More communities applying for mini-grants**
  - More new grantees each year
  - More returning grantees applying at higher levels and increasing law enforcement components



# Evaluation Outcomes

There was a 33% increase among parent respondents who indicated that if other parents knew this campaign information it would keep them from hosting parties where alcohol is available or served.



# Evaluation Outcomes

There was a 36% decrease among youth respondents who indicated that they had attended a party in the last two months where alcohol was served to youth.



# Evaluation Outcomes

There was a 32% increase among youth respondents who said that the campaign information led to a discussion between themselves and their parent about underage drinking.



# Ohio College Initiative to Reduce High Risk Drinking

- ODADAS Exemplary Prevention Program Award 1998
- Certificate of Commendation 1996 from the **National Association of Governors' Highway Safety Representatives, Ohio Department of Public Safety**
- Viewed as National Model by the **Higher Education Center for Alcohol and Other Drug Prevention**



# Ohio College Initiative to Reduce High Risk Drinking

Working with Drug-Free Action Alliance, 45 Ohio colleges are changing campus culture by implementing one or more environmental strategies:

- **Offer alcohol-free social, extracurricular, and public service options.**
- **Create a health-promoting normative environment.**
- **Restrict the marketing and promotion of alcohol beverages both on and off campus.**
- **Limit alcohol availability.**
- **Increase enforcement of laws and policies.**



# Ohio College Initiative to Reduce High Risk Drinking

Successes of the initiative include:

- **Strong visible college presidential leadership.**
- **Collaborative effort at the federal, state, and local levels.**
- **Use of media to increase awareness of the problem.**
- **Ongoing training to provide state of the art information.**
- **Strong communication with all participating colleges.**



# Contact Information

***Dawn Thomas***

***Ohio Department of Alcohol and Drug Addiction Services***

***Ohio EUDL State Coordinator***

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***Allison Sharer***

***Drug Free Action Alliance***

***Project Coordinator***

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***asharer@DrugFreeActionAlliance.org***

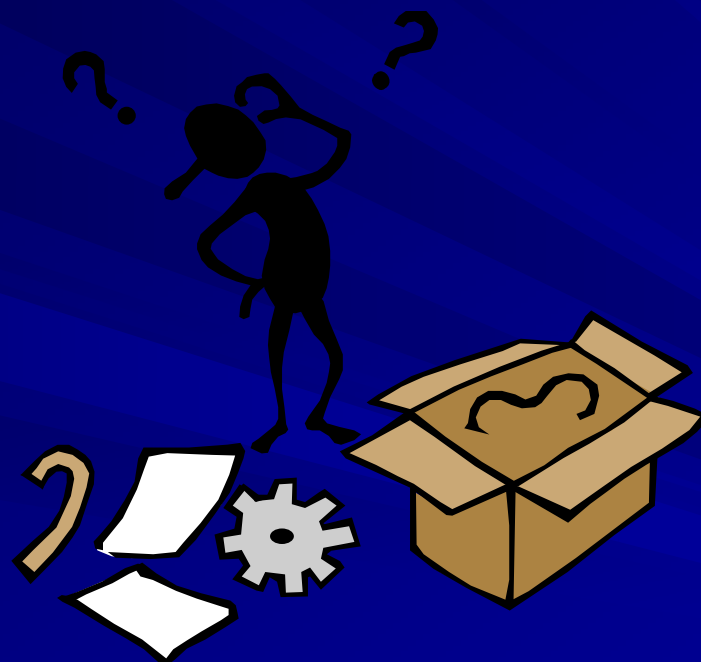
***For More Information, please go to:***

***[www.DrugFreeActionAlliance.org](http://www.DrugFreeActionAlliance.org)***



# Questions & Discussion

## Ask OJJDP...



**Sharie Cantelon, Demonstration Programs Division, OJJDP**  
**Scott Pestridge, State Relations Assistance Division, OJJDP**

# **Interactive Discussion Session: (6 groups)**

**Determining  
Readiness &  
Capacity  
Building**

**Youth  
Leadership**

**Sustainability**

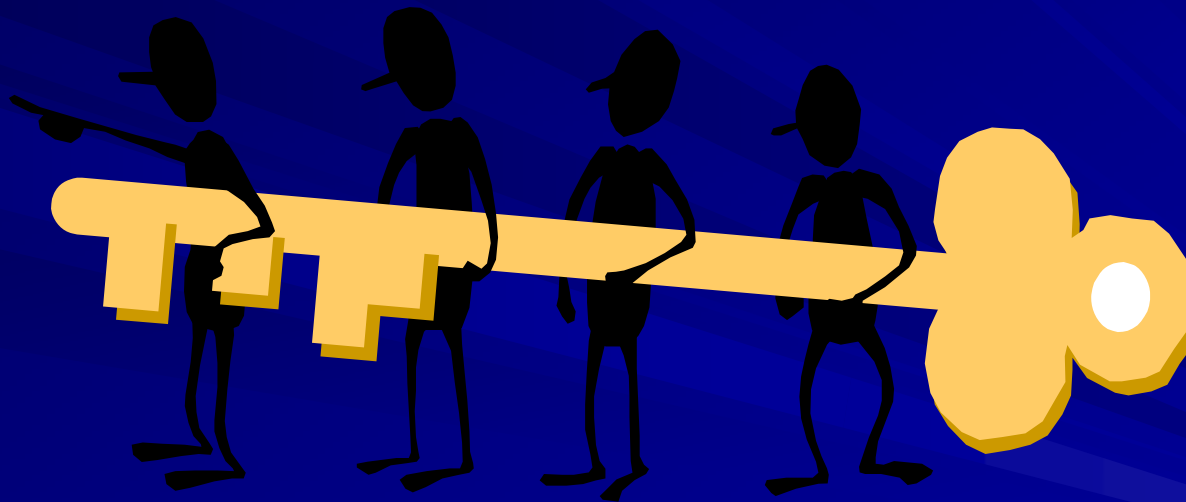
**Innovative  
Grant Sub-  
processes**

**Evaluation**

**Maximizing  
Resources &  
Program  
Coordination  
with JJ  
Specialists**

**Discussion Groups Facilitated by UDETC Staff  
and Scribed by SRAD Representatives**

# Update on the EUDL State Coordinators' Planning Committee



**Mary Beth Wolfe, Pennsylvania EUDL State Discretionary Manager & EUDL State Coordinator Alternate**

# Underage Drinking Enforcement Training Center (UDETTC) Update



**Johnnetta Davis-Joyce,  
Center for Public Health Improvement and Innovation,  
Pacific Institute for Research & Evaluation**

# Next Steps



**Sharie Cantelon and Scott Pestridge, OJJDP**

# Reception for EUDL Coordinators and Youth



Wednesday, August 20, 2008

5:30-6:30 p.m.

Old Hickory Master Room

Gaylord Opryland Hotel

# Office of Juvenile Justice and Delinquency Prevention



**Sharie Cantelon**  
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## **Johnnetta Davis-Joyce**

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Innovation (CPHII)**

**Pacific Institute for Research and Evaluation (PIRE)**

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# Office of Juvenile Justice and Delinquency Prevention



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